



ELEVENTH ANNUAL REPORT

INTEGRITY COMMISSION OF DOMINICA

OPERATIONAL YEAR ENDED AUGUST 31, 2019

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**LETTER OF
TRANSMITTAL
TO THE
MINISTER FOR
NATIONAL SECURITY**

March 17, 2020

**Honourable Minister for Justice
Ministry of National Security & Home Affairs**

Dear Honourable Minister,

ANNUAL REPORT

I am privileged to present the Eleventh Annual Report of the Commission in accordance with section 48(1) of the Integrity in Public Office Act, 2003 (as amended) for the operational year: September 1, 2018 up to August 31, 2019.

It is my honour to have been appointed Chairman of the Integrity Commission in accordance with section 4(a) of the Integrity in Public Office Act 2003 (as amended by the IPO (Amendment) Act, 2015 effective February 15, 2019. Fellow Commissioners Thomas Holmes and Cara Shillingford and I have sought to fulfil the mandate of the Act with impartiality, diligence and strength, notwithstanding the fact that the operational year was almost halfway when we assumed office. The Commission also dealt with matters left pending following the failure to meet of the previous Commission after the death of previous Chairman Southwell in July 2018.

This Report is presented in four main parts: the Commission and attendant issues, the functions of the Commission relating to the affairs of persons in public life, other activities of the Commission and administration.

We look forward to working with the Executive for the successful fulfilment of the mandate of the legislation.

INTRODUCTION

ESTABLISHMENT & LEGISLATION

AND

VISION AND MISSION STATEMENTS

ESTABLISHMENT AND LEGISLATION

The Commission was established in September 2008 following the passage of the Integrity in Public Office Act, 2003, No. 6 of 2003. The Integrity in Public Office (Commencement) Order, 2008, SRO No. 24 of 2008 appointing September 1, 2008 as the day the Act would come into force, was published in the Official Gazette of August 14, 2008.

The Commission was officially appointed on September 2, 2008 for the purpose of: *‘receiving declarations on the financial affairs of persons holding specific positions in public life, for the purpose of establishing probity, integrity and accountability in public life and for related matters’.*

The Commission made the Integrity Commission (Inquiries) Rules 2012, SRO No. 21 of 2012 in accordance with section 58 of the Act. The SRO was published in the Official Gazette of July 12, 2012. The seven-member Commission established by the Act functioned until its dissolution by the passage and commencement of the Integrity in Public Office (Amendment) Act, 2015, on December 24th 2015.

VISION AND MISSION STATEMENTS

The Mission of the Commission is: *to establish effective oversight of the financial affairs of persons in public life in order to foster a culture of integrity, accountability and probity, and to respond to complaints of corruption in public office.”*

The Commission envisages that our country shall be:
“A nation free of corruption and governed by persons in public life who are imbued with the highest standard of integrity.”



PART I:

THE COMMISSION

MEMBERS

MEETINGS

FORMER

COMMISSIONERS

MEMBERS OF THE INTEGRITY COMMISSION

At the date of this Eleventh Annual Report, the three-member Commission appointed by His Excellency the President, with effect from February 15, 2019, comprised:

Chairman: Stephenson Hyacinth

Members: Thomas Holmes; and
Cara Shillingford

The Chairman of the Commission was appointed pursuant to the amended section 4(a), that is, upon the advice of the Prime Minister after consultation with the Leader of the Opposition. He brings to the Commission over thirty-five (35) years of experience in the Public and Social sectors. Mr. Hyacinth is a product of the University of the West Indies, where he received a Bachelor of Education degree in 1996 and a Master's degree in Education Management and Administration in 1998. He also attended the Jamaica School of Drama, now called the 'Edna Manley School of the Arts', where he studied Drama in Education and Theatre Arts. Mr. Hyacinth was Chief Education Officer for thirteen (13) years, and served as Permanent Secretary in the Ministries of National Security, Tourism and Legal Affairs. His name is a household one in Dominica, particularly for the outstanding contribution to education and to national cultural life as co-founder and Artistic Director of the thirty-six (36) year-old New Dimension Theatre Company. For his contribution to the national and cultural life of Dominica, Mr. Hyacinth has received wide recognition and numerous awards, including the Golden Drum and the Meritorious Service Awards.

Commissioner Thomas Holmes was appointed upon the advice of the Prime Minister pursuant to section 4(b) of the Act. The Commissioner is a Qualified Teacher (retired) who served as both Vice-Principal and Principal and who is currently a trained and qualified Guidance Counsellor and the lead Counsellor for Catholic Schools in

Dominica. He is also a University Tutor and Chairman of a family-oriented organization: Family Empowerment Movement Inc. (FEM Inc.) In those capacities, he interacts with a wide range of publics on social issues and works for the establishment of integrity, particularly among the nation's youth.

Commissioner Cara Shillingford was appointed upon the advice of the Leader of the Opposition pursuant to section 4(c) of the Act. She is an Attorney at Law, with over six (6) years of legal experience in Dominica, Trinidad and Tobago, St. Lucia and Antigua. Commissioner Shillingford brings a youthful dynamism and wide range of legal knowledge to the Commission.

The Act requires that all appointees shall be persons of high public standing and reputation for personal integrity.

MEETINGS OF THE COMMISSION

Commissioners attended 100% of the six (6) meetings convened from the assumption of office in April/May 2019 to the end of the operational year, August 31, 2019. Meetings were held at the Commission's Library, Fort Young Hotel and 'Organized Me' Conference Room.

FORMER COMMISSIONERS

The Commission recognizes the contribution of the previous and former Commissions. The previous was chaired by Dermot Southwell (deceased) from 2016 till his passing in July of 2018; the former, by Julian N. Johnson from 2008 to 2015.

The Commission expresses profound gratitude to the previous and former Chairmen Southwell and Johnson, and the following individuals for establishing and maintaining high standards and procedures for the operation of such an august body over the first decade of its existence - 2008 to 2018:

PART II:
THE FUNCTIONS

**FUNCTIONS OF THE
COMMISSION**

**PERSONS IN PUBLIC
LIFE**

**RECEIPT OF
DECLARATIONS FOR
2017 AND 2018**

**EXAMINATION OF
2017 MATTERS**

**THE RECEIPT OF
GIFTS**

**CODE OF CONDUCT
COMPLAINTS**

**CHALLENGES
FACED**

Colleen Felix-Grant
Alick Lazare
Patricia Inglis
Sir Brian Alleyne
Davidson Bruney
Indira St. Jean
Henry Dyer

Lennox Jno. Baptiste
Wendell Lawrence
George Williams
Vanoulst Jno. Charles
Anthony P. La Ronde
Gerald Smith



THE FUNCTIONS OF THE COMMISSION

Section 9 of the Act requires the Commission to:

“(a) receive, examine and retain all declarations filed with it under this Act;

(b) make such enquiries as it considers necessary in order to verify or determine the accuracy of any declarations filed under this Act;

(c) without prejudice to the provisions of any other enactment, inquire into any allegation of bribery or act of corruption under this Act;

(d) receive and investigate complaints regarding non-compliance with any provision of this Act; and

(e) perform such other functions as is required under this Act.”

Under Parts V and VII, the Commission is also required to:

- investigate gifts accepted by persons in public life, and
- inquire into allegations of bribery and other acts of corruption.

To ensure the fulfilment of this mandate, the Act gives the Commission certain powers including the powers,

rights and privileges of the Supreme Court at a trial, in respect of:

- enforcing the attendance of witnesses and examining them on oath, affirmation or otherwise;
- compelling the production of documents; and
- the issue of a commission or request to witnesses abroad.

Section 13 of the Act guarantees the independence of the Commission from the control or direction of any person or authority in the exercise of its functions.

PERSONS IN PUBLIC LIFE

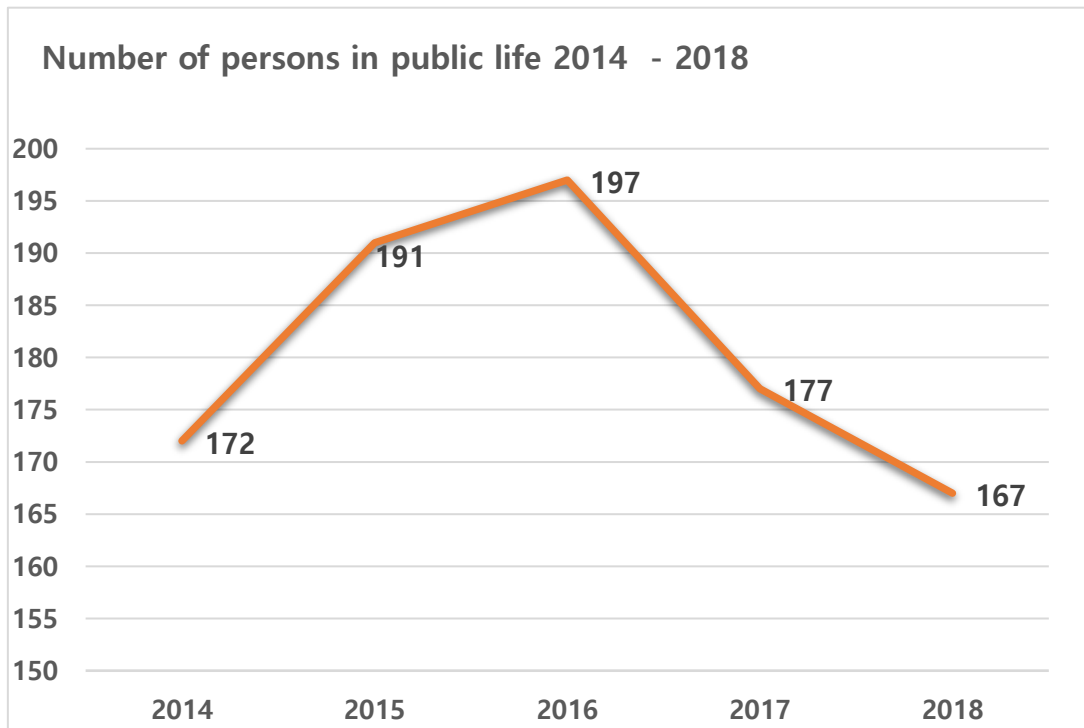
The thirty-two (32) offices of persons in public life are listed in the Third Schedule to the Act, which was amended in 2015. It encompasses all members of Parliament, Ministers of Government, Permanent Secretaries and department heads of the Public Service, gazetted police officers and the chairpersons and general managers of all public corporations (*Appendix 1*).

The Act defines ‘**public corporation**’ as: ‘*a corporation established by an Act for public purposes or any subsidiary thereof or ‘a board, commission or committee or such other body appointed by the President or a Minister of Government.’*

An individual becomes a person in public life when he is appointed to any of the thirty-two (32) offices listed in the Third Schedule or when he acts continuously for a period of at least six in any of them.

The Commission compared the numbers of persons in public life over the last five (5) years, 2014 to 2018 as in the graph below. The fluctuation in the numbers - from **197** in **2016** following the passage of the IPO (Amendment) Act, 2015 to **167** in **2018** - was noted, though the population of the offices varies from year to year as persons demit and assume them.

Persons in public life remain on the list for up to two years following their demission of office – section 16(2).



To ensure the fullness and accuracy of the list of persons in public life, the decision was taken to notify new persons in public life of that fact, and of their responsibilities under the Act. Also, the Commission determined to communicate more frequently with the Chief Personnel Officer, Permanent Secretaries and other Heads of Department in the Public Service that they would inform the Commission, in timely fashion, of all changes regarding appointment to and demission of the offices.

The Commission noted the passing of Ava Roach, General Manager of a public institution, CHANCES. She was removed from the list of persons in public life in accordance with section 16(2) of the Act.

RECEIPT OF DECLARATIONS – CALENDAR YEARS 2017 AND 2018

Each person in public life is to file a financial declaration in Form 2 stating:

- a) office(s)
- b) income, assets, liabilities
- c) assets of the spouse, children or relatives that are traceable to his/her income
- d) gifts over one thousand dollars made.

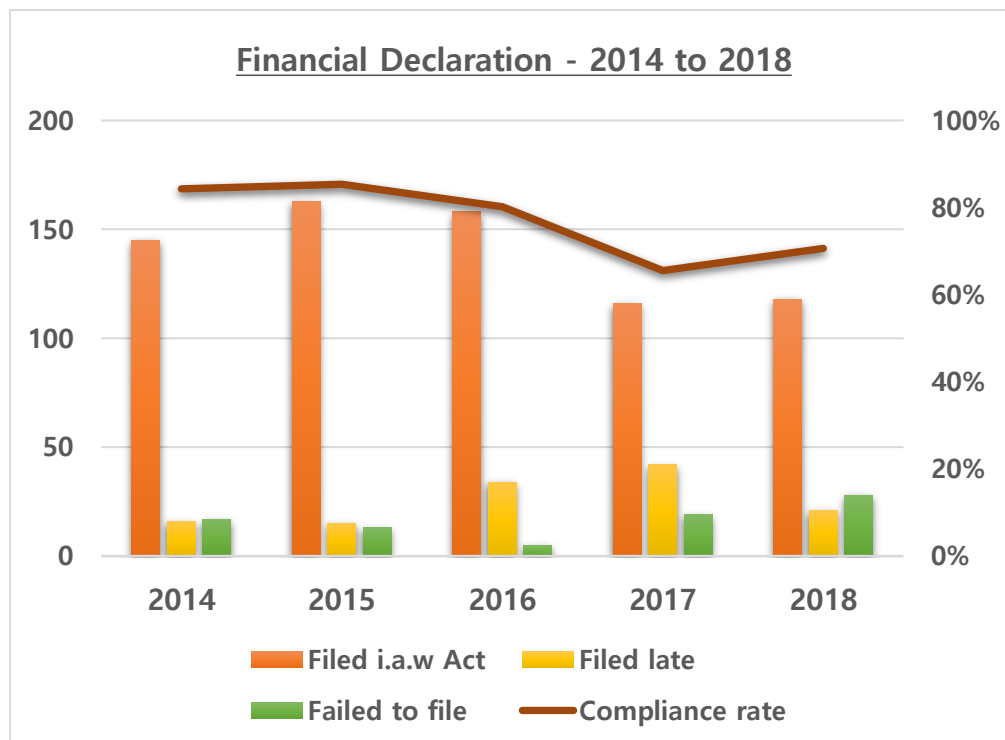
For the calendar year 2017 (that is up to August 31, 2018 which is the reporting period) the numbers were recorded as:

- total who filed – in compliance and late: 158
- failed to file: 19
- certified for 2017: 56

Within the current reporting year (up to August 2019), four (4) additional persons filed for 2017, bringing the total who filed for calendar year 2017 to one hundred and sixty-two (162).

For calendar year 2018, one hundred and sixty-seven (167) persons in public life were required to submit financial declarations in accordance with the Act by April 1st 2019 (March 31st 2019 was a Sunday). One hundred and thirteen (113) persons complied and filed accordingly. Five (5) persons sought extension of the period for filing pursuant to section 16(2A) of the Act, which allows the Commission to extend the period within which a declaration may be filed upon application by the person in public life. Twenty-one (21) persons filed late and twenty-eight (28) persons had failed to file by August 31, 2019.

A comparison of the receipt of declarations for the years 2014 to 2017 (*see following figure*), seemed to indicate a gradual slipping of compliance. It appeared that more persons in public life were electing to file late, without regard to the section 16(2A) discretion of the Commission, and others were electing to not file at all.



The apparent dip in the rate of compliance was one of the matters discussed with the Director for Public Prosecutions (DPP) when the Commission met with her in June 2019. Failure to file a declaration or to submit better particulars requested by the Commission is criminalized by the Act.

EXAMINATION OF DECLARATIONS - CALENDAR YEAR 2017

Since the previous Commission did not meet following the death of Chairman Southwell, the Commission examined the outstanding 2017 declarations – one hundred and six (106) - that were awaiting examination. Of these, an additional seventy-one (71) declarations were certified for 2017; thirty-five (35) matters were queried.

Given the large number of queries, the Commission decided to plan for education sessions to, *inter alia*, remind persons in public life of all the provisions and requirements of the Act and

how to make complete financial declarations. It would greatly assist the examination of financial declarations if persons in public life would:

- state the name and address of each source of income, and annualize the amounts;
- provide supporting documents as far as possible, to substantiate the income listed in the declaration;
- thoroughly review Form 2 to ensure thorough completion;
- sign the Form 2;
- insert the correct date in the declarative statement, that is, the end of the year for which the declaration was made; and
- remember that ‘see attached’ is not a suitable entry for any field on the Form.

For the examination of declarations, the Commission used the Adagio information system.

THE RECEIPT OF GIFTS

The Act requires persons in public life to report the acceptance of any gift to the Commission in the format laid out in form 4, within thirty (30) days of such acceptance. The Act makes it unlawful for him/her to accept a gift as a reward for any official act done or as an inducement for any official act to be done.

For the reporting period one (1) person in public life reported the acceptance of a gift. In accordance with the provisions of section 35 of the Act, that person in public life was asked to retain the gift.

The effect of section 35(3) of the Act is unclear. Based on a literal interpretation of this section, one may argue that it is only gifts accepted in circumstances specified in subsection (2) which must be reported to the Commission within thirty (30) days. Considering that subsection 35(2) was amended in 2015 to include “another person which in value does not exceed one thousand dollars”, the literal interpretation may be that a

person in public life is only required to report to the Commission within thirty (30) days gifts received from another person valued at less than one thousand dollars. This therefore means that there is no duty to report within thirty days gifts valued at more than one thousand dollars (\$1,000). The Commission does not believe that this was the intention of Parliament in enacting this section. Revision of the section is therefore necessary.

CODE OF CONDUCT COMPLAINTS

The Act requires persons in public life to observe that body of rules known as the Code of Conduct laid out in the Second Schedule to the Act. The Code is comprehensive and addresses key governance issues ranging from advantage and conflict of interest to discrimination and the abuse of position power. The Act lays out a procedure for the Commission in the event that any rule is breached by a person in public life. To give the Code of Conduct full effect, members of the public should participate by making complaints in writing to the Commission where there are reasonable grounds to believe that any provision has been breached.

For the reporting period the Commission received no reports of breaches of the Code by any person in public life.

CHALLENGES FACED

In the exercise of its functions under the Act, the Commission faced a few challenges, including a backlog of matters to be completed, the stability of the information system used for analysis, a secure venue for meeting and having the full set of skills required for the effective examination of declarations. These challenges were inter-related and are briefly alluded to in other sections of the report.

The more pressing challenges followed the untimely death of Chairman Southwell in office in July 2018. As noted earlier, the Commission failed to meet following his death until the end

of its term in February 2019. The failure to meet of the Commission meant that all outstanding financial declarations remained unexamined. Coupled with this, the Secretariat, which is responsible for the inputting of data on the Adagio information system used for analysis, determined that the system was not functioning properly. The Adagio system which was installed by the previous Commission uses comparative analysis as the primary tool of examination. The Secretariat persisted administratively but required the appointment of the Commission to give direction and leadership in this key function.

To facilitate a thorough analysis of the Adagio report and to ensure that inputting on the system was accurate and effective, the Commission required the services of an Accountant. No provision had been made for this, administratively or otherwise. A contract had to be entered into with Chartered Accountant, Lennox Jno. Baptiste (himself a former Commissioner) for a review of the system to ensure optimum goodness and the retraining of staff. In light of this, the timeline for examination had to be extended to allow for the conclusion of the 2017 matters before the examination of the 2018 ones, which meant a delay in the 2018 examination.

The other challenge that the Commission faced was that of having a secure meeting place to conduct its affairs. The Commission's library which would have been an ideal venue was rendered unsuitable because of the intense heat in the building. The air-conditioning system was still dysfunctional following damage caused by Hurricane Maria in 2017. The Commission was forced to meet at rented facilities.



PART III

ACTIVITIES OF THE COMMISSION

PROCEDURES AND PROCESSES

MEETING WITH THE DPP

CCAICACB ANNUAL CONFERENCE

PROCEDURES AND PROCESSES

The processes and procedures utilized by the previous and former Commissions for the acceptance, security and examination of financial declarations and for handling communication with persons in public life were reviewed.

The Commission decided that the Manual of Procedure should be updated in light of the passage of the IPO (Amendment) Act, 2015 and the adoption of the Adagio information system. The Manual of Procedures prepared by the former Commission, documents most of the Commission's procedures and processes, pursuant to the provisions of the Legislation.

MEETING WITH THE DIRECTOR OF PUBLIC PROSECUTIONS (DPP)

The Commission invited the DPP to discuss collaboration under the Act for better fulfillment of the mandate of the legislation. The meeting was held in June 2019 and discussed in detail the role of the DPP under the Act. It was agreed that the DPP's office would assist with the training of the Secretariat's staff to be able to effectively represent the Commission and serve as witness in its court matters.

ANNUAL CCAICACB CONFERENCE

The fifth (5th) Conference of the Commonwealth Caribbean Association of Integrity Commissions and Anti-Corruption Bodies (CCAICACB) was held at the Marriot Beach Resort, Grand Cayman over the period June 3 to 7, 2019 under the theme: "*Transforming Words into Action: Revitalizing the Fight Against Corruption*". Participants included representatives of Integrity Commissions and Anti-Corruption Bodies from Guyana in the South to the Bahamas and Belize in the North. The

Dominica Commission was represented by Chairman Hyacinth and the Secretary.

Head of the Commonwealth Secretariat, Baroness Patricia Scotland was present and addressed the Opening Ceremony. Baroness Scotland had high praise for the ordinary men and women of the Commonwealth who work continuously to make our societies aware of the magnitude of the problem of corruption, and who work towards its suppression. Other key addresses came from Dr. Roger Koranteng, Interim Adviser and Head, Public Sector Governance at the Commonwealth Secretariat who was instrumental in establishing the Association and Prof. Trevor Monroe, Executive Director of National Integrity Action of Jamaica.

The Conference had the honour of hosting Wavel Hinds and Dave Cameron, together with Steve Richardson, for a panel discussion on corruption in the sport of cricket and noted the difficulty of investigators who had to work to ensure that cricketers were not coerced into match fixing.

The CCAICACB Annual General Meeting was held on Friday, June 7th. The new executive to serve a two-year term was: Chairman Dirk Harrison – Jamaica IC; Vice- Chairman Justice Melville Baird – Trinidad IC; Treasurer Cleopas Regobert – St. Lucia IC, Secretary Helen Ambo – Dominica IC and Members: Turks and Caicos Islands and Guyana, Dr. Koranteng and Immediate Past-Chairman, Lady Anande Joseph Trotman – Grenada IC.

The Country presentations were inspirational. All countries have different integrity infrastructure and legislation, and all the anti-corruptions agencies work within the parameters set by these. Dominica's Country Paper highlighted the activities of the Dominica Commission from June 2018 to June 2019 (*Appendix*).



PART IV

ADMINISTRATION

STAFF OF THE COMMISSION

BUDGET

ACKNOWLEDGEMENTS

STAFF OF THE COMMISSION

The Secretariat of the Commission staffed by five (5) Public Officers:

- Secretary, Helen Ambo
- Research Assistant, Palestrina Rolle
- Executive Officer, Cheryl Roberts
- Junior Clerk, Tessa Darroux and
- Messenger, Nigel Joseph

Over the year, staff was encouraged (and facilitated) to participate at various training programmes for the further development of skills and aptitudes. Most of these courses were facilitated by the UWI Open Campus, but staff also participated at a Basic Accounting Processes course, facilitated by Navigant Consulting. The Research Assistant attended an anti-corruption training workshop in Grenada, over the period March 25 to 30, 2019.

In June 2019, staff member, Cheryl Roberts lost her mother. The Commission expressed sincerest condolences on her loss.

ADMINISTRATION – BUDGET OF THE COMMISSION

The 2018/2019 budget of the Commission was for five hundred and one thousand, four hundred and eighty-two dollars (EC\$501,482). All budgetary spending by the Commission is done in accordance with the Finance and Audit Act and procedures and regulations established by the Minister for Finance and the Financial Secretary.

ACKNOWLEDGEMENTS

The Commission extends profound gratitude for the assistance given to fulfil the mandate of the legislation.

SIGNATURES

(Signed: S. Hyacinth)

**STEPHENSON HYACINTH
CHAIRMAN**

(Signed: T. Holmes)

**THOMAS HOLMES
MEMBER**

(Signed: C. Shillingford)

**CARA SHILLINGFORD
MEMBER**



APPENDIX 1 – Persons in Public Life

<i>Pinard, Beverly</i>	<i>Accountant General</i>
<i>Charles, Hubert</i>	<i>Advisor - Minister for Foreign Affairs</i>
<i>Lambert, Edward</i>	<i>Advisor - to the Prime Minister</i>
<i>Casimir, Desmond</i>	<i>Assistant Superintendent of Prisons (Ag.)</i>
<i>Catin, Raphael</i>	<i>Assistant Superintendent of Prisons (Past)</i>
<i>Andre, Lennard</i>	<i>Chairperson of a public institution</i>
<i>Belfield, Phoenix</i>	<i>Chairperson of a public institution</i>
<i>Bellot, Claudia</i>	<i>Chairperson of a public institution</i>
<i>Burton, Gerald</i>	<i>Chairperson of a public institution</i>
<i>Charles, Martin</i>	<i>Chairperson of a public institution</i>
<i>Charles, Rose-Ann</i>	<i>Chairperson of a public institution</i>
<i>Clarendon, Hannah</i>	<i>Chairperson of a public institution</i>
<i>Dublin, Damian</i>	<i>Chairperson of a public institution</i>
<i>Felix -Evans, Heather</i>	<i>Chairperson of a public institution</i>
<i>Fevrier, Willie</i>	<i>Chairperson of a public institution</i>
<i>Francis, Titus</i>	<i>Chairperson of a public institution</i>
<i>Hill, Louis Patrick</i>	<i>Chairperson of a public institution</i>
<i>Jacob, Jean</i>	<i>Chairperson of a public institution</i>
<i>John, Anthony</i>	<i>Chairperson of a public institution</i>
<i>John, Clem</i>	<i>Chairperson of a public institution</i>
<i>Joseph, Anthony</i>	<i>Chairperson of a public institution</i>
<i>Lambert, Ian</i>	<i>Chairperson of a public institution</i>
<i>Mills, Roosey</i>	<i>Chairperson of a public institution</i>
<i>Moses, Paul</i>	<i>Chairperson of a public institution</i>
<i>Munroe, Ian</i>	<i>Chairperson of a public institution</i>
<i>Roberts, Carlyn</i>	<i>Chairperson of a public institution</i>
<i>Savarin, Oswald</i>	<i>Chairperson of a public institution</i>
<i>Thomas, John Felix</i>	<i>Chairperson of a public institution</i>
<i>Titre, Marynese</i>	<i>Chairperson of a public institution</i>
<i>Walter, Marah</i>	<i>Chairperson of a public institution</i>
<i>Williams, Eliud</i>	<i>Chairperson of a public institution</i>
<i>Williams, Sonia</i>	<i>Chairperson of a public institution</i>
<i>Winston, Curtiss</i>	<i>Chairperson of a public institution</i>
<i>Roberts, Auriel</i>	<i>Chairperson of a public institution</i>
<i>Francis, Dexter</i>	<i>Chairperson of a public institution (Past)</i>
<i>Kase, Justin</i>	<i>Chairperson of a public institution (Past)</i>
<i>Lambert, Bernadette</i>	<i>Chairperson of a public institution (Past)</i>

<i>St. Luce, Dr. Spencer</i>	<i>Chairperson of a public institution (Past)</i>
<i>Dupuis, Josiah</i>	<i>Chief Fire Officer</i>
<i>Carbon, Daniel</i>	<i>Chief of Police</i>
<i>Carr, Cecilia</i>	<i>Chief Personnel Officer</i>
<i>Deschamps, Roderick</i>	<i>Comptroller of Customs</i>
<i>Williams, Irving</i>	<i>Comptroller of Inland Revenue</i>
<i>Brumant, Ricky</i>	<i>CTO - Chief Agricultural Officer</i>
<i>Lawrence, Raymond</i>	<i>CTO - Chief Cultural Officer</i>
<i>Fontaine, Melena</i>	<i>CTO - Chief Education Officer (Ag.)</i>
<i>Anthony, Ian-Michael</i>	<i>CTO - Chief Elections Officer</i>
<i>La Rocque, Steven</i>	<i>CTO - Chief Elections Officer (Past)</i>
<i>Carbon, Ferdinia</i>	<i>CTO - Chief Environ. Health (Ag.) (Past)</i>
<i>Thomas, Tassie</i>	<i>CTO - Chief Environ. Health Officer (Ag.)</i>
<i>Scotland, Anthony</i>	<i>CTO - Chief Environmental Health</i>
<i>Sebastien, Riviere</i>	<i>CTO - Chief Fisheries Officer</i>
<i>Burton, Minchinton</i>	<i>CTO - Chief Forestry Officer</i>
<i>Johnson, Dr. David</i>	<i>CTO - Chief Medical Officer</i>
<i>Rolle, Kelvin</i>	<i>CTO - Chief Physical Planner (Past)</i>
<i>Scotland-Andrew, Mayna</i>	<i>CTO - Chief Protocol (Past)</i>
<i>Thomas, Ezra</i>	<i>CTO - Chief Protocol Officer (Ag.)</i>
<i>James, Daniel</i>	<i>CTO - Clerk of the House of Assembly</i>
<i>Royer, Roland</i>	<i>CTO - CTO/Ministry of Tourism</i>
<i>Lancelot, Emile</i>	<i>CTO - CTO/Public Works (Ag.) (Past)</i>
<i>Henderson, Edward</i>	<i>CTO - CTO/Tourism (Past)</i>
<i>Jarvis, Martha</i>	<i>CTO - Director Drug Prevent Unit</i>
<i>Lestrade Marcus</i>	<i>CTO - Director of Lands & Surveys</i>
<i>Thomas, Bennette</i>	<i>CTO - Director of Telecomms.</i>
<i>Walter, Mathan</i>	<i>CTO - Director of Trade</i>
<i>Magloire-Akpa, Sonia</i>	<i>CTO - Director of Trade (Past)</i>
<i>Lestrade, Claudius</i>	<i>CTO - Director, FSU</i>
<i>Esprit, Dr. Laura</i>	<i>CTO - Director, Primary Health Care (Ag.)</i>
<i>Paul, Kyra Dr.</i>	<i>CTO - Director, Women's Bureau (Ag.) (Past)</i>
<i>Stephenson, Alexander</i>	<i>CTO - ED, Small Business Development</i>
<i>Bannis, Jacinta</i>	<i>CTO - Head, Drug Prevention Unit (Past)</i>
<i>Bryan, Clayton</i>	<i>CTO - Hospital Services Director</i>
<i>Toussaint, Glenroy</i>	<i>CTO - Local Gov't Commissioner</i>
<i>Fontaine, John</i>	<i>CTO - Local Gov't Commissioner (Past)</i>
<i>Blanc, Dr. Ruby</i>	<i>CTO - Medical Director</i>
<i>Pascal, Fitzroy</i>	<i>CTO - National Disaster Coordinator</i>
<i>Blackmoore, Donille</i>	<i>CTO - President's Secretary</i>

	<i>Ferrol, Eleanor</i>	<i>CTO – Sec. Public/Police Ser. Comm.</i>
	<i>Riviere, Farley</i>	<i>Deputy Chief Fire Officer</i>
	<i>Magloire, Irving</i>	<i>Deputy Comptroller Inland Revenue</i>
	<i>Irish, Roderick</i>	<i>Deputy Comptroller of Customs</i>
	<i>Casimir, Rochelle</i>	<i>Deputy Comptroller of Inland Revenue</i>
	<i>Davis, John David</i>	<i>Deputy Comptroller of Inland Revenue (Past)</i>
	<i>Mendes, Eric</i>	<i>Deputy Labour Commissioner</i>
	<i>Jno. Baptiste, Hobbes</i>	<i>Deputy of Chief of Police (Past)</i>
	<i>Sebastien, Nuriyah</i>	<i>Deputy Registrar of the High Court</i>
	<i>Jno. Ville, Maylina</i>	<i>Director of Audit</i>
	<i>Edwards, Rosemund</i>	<i>Financial Secretary</i>
	<i>Corbette, Lincoln</i>	<i>Gazetted Police Officer</i>
	<i>Cuffy, Matthew</i>	<i>Gazetted Police Officer</i>
	<i>Ferrol, McKelson</i>	<i>Gazetted Police Officer</i>
	<i>Laurent, Robertson</i>	<i>Gazetted Police Officer</i>
	<i>Mills, Cleville</i>	<i>Gazetted Police Officer</i>
	<i>Valentine, Richmond</i>	<i>Gazetted Police Officer</i>
	<i>Valerie, Davidson</i>	<i>Gazetted Police Officer</i>
	<i>Weekes, Claude</i>	<i>Gazetted Police Officer</i>
	<i>Williams, Cuffy</i>	<i>Gazetted Police Officer</i>
	<i>Williams, Joseph</i>	<i>Gazetted Police Officer</i>
	<i>Edwards, Leana</i>	<i>Gazetted Police Officer (Ag.)</i>
	<i>Alexander, Yvonne</i>	<i>Gazetted Police Officer (Past)</i>
	<i>David, John A. C.</i>	<i>Gazetted Police Officer (Past)</i>
	<i>Bardouille, Benoit</i>	<i>General Manager of a public institution</i>
	<i>Edwards, Ellingworth</i>	<i>General Manager of a public institution</i>
	<i>Ettinoffe, Bernard</i>	<i>General Manager of a public institution</i>
	<i>Jean-Jacques-Thomas, Janice</i>	<i>General Manager of a public institution</i>
	<i>John-Rose, Mathilda</i>	<i>General Manager of a public institution</i>
	<i>Joseph, Cecil</i>	<i>General Manager of a public institution</i>
	<i>Mitchel, Florian</i>	<i>General Manager of a public institution</i>
	<i>Thomas, Gregoire</i>	<i>General Manager of a public institution</i>
	<i>Corbette, Julius</i>	<i>General Manager of a public institution (Past)</i>
	<i>Paul, McDowill</i>	<i>General Manager of a public institution (Past)</i>
	<i>Leblanc, Mathew</i>	<i>Labour Commissioner</i>
	<i>John, Steve Dr.</i>	<i>Managing Director of a public institution</i>
	<i>Joseph, Rhoda</i>	<i>Managing Director of a public institution</i>
	<i>Piper, Colin</i>	<i>Managing Director of a public institution</i>
	<i>Baptiste, Isaac</i>	<i>Member of the House of Assembly</i>

Bazil, Ezekiel	Member of the House of Assembly
Benoit, Jahaisiah	Member of the House of Assembly
Charles, Denise	Member of the House of Assembly
Francis, Joshua	Member of the House of Assembly
Isaac, Joseph	Member of the House of Assembly
John, Hector	Member of the House of Assembly
Linton, Lennox	Member of the House of Assembly
Lugay, Daniel	Member of the House of Assembly
Registe, Edward	Member of the House of Assembly
Thomas, Felix Hayden	Member of the House of Assembly
Williams, Monel	Member of the House of Assembly
Peter, Levi	Member of the House of Assembly - AG
Fontaine, Thompson	Member of the House of Assembly (Past)
Austrie, Reginald	Minister of Government
Baron, Francine	Minister of Government
Blanchard, Miriam	Minister of Government
Charles, Justina	Minister of Government
Daniel, Catherine	Minister of Government
Darroux, Casius	Minister of Government
Darroux, Kelper	Minister of Government
Darroux, Kenneth	Minister of Government
Douglas, Ian	Minister of Government
Drigo, Johnson	Minister of Government
Paul, Roslyn	Minister of Government
St. Jean, Petter	Minister of Government
Tonge, Robert	Minister of Government
Skerrit, Roosevelt	Minister of Government - PM
Blackmoore, Rayburn	Minster of Government
McIntyre, Colin	Minster of Government
Stephenson, Ivor	Parliamentary Secretary
Burton, Sylvania	Permanent Secretary
Commodore, Jo-anne	Permanent Secretary
Fagan, Mandra	Permanent Secretary
Joseph, Gloria	Permanent Secretary
Prevost, Careen	Permanent Secretary
Royer, Helen	Permanent Secretary
Thomas, Esther	Permanent Secretary
Lestrade-Wyke, Letticia	Permanent Secretary
Edwards, Denise	Permanent Secretary (Ag)
Baron-George, Yvanette	Permanent Secretary (Ag.)
Guiste, Harold	Permanent Secretary (Ag.)
Hyacinth, Chandler	Permanent Secretary (Ag.)
Thomas, Dr. Reginald	Permanent Secretary (Ag.)
Blackmoore, Lucien	Permanent Secretary (Past)
Jean Jacques, Gerald	Permanent Secretary (Past)

	<i>Johnson, Kendall</i>	<i>Permanent Secretary (Past)</i>
	<i>Letang, Davis</i>	<i>Permanent Secretary (Past)</i>
	<i>Walsh, Ossie</i>	<i>Registrar of the High Court</i>
	<i>Ferrol, Steve</i>	<i>Secretary to the Cabinet</i>
	<i>Boyd-Knights, Alix</i>	<i>Speaker of the House of Assembly</i>
	<i>Blanc, Denis</i>	<i>Superintendent of Prisons</i>
	<i>Jean Jacques, Kenrick</i>	<i>Superintendent of Prisons</i>

APPENDIX 2: COUNTRY REPORT

CONFERENCE OF THE COMMONWEALTH CARIBBEAN ASSOCIATION OF INTEGRITY COMMISSIONS AND ANTI-CORRUPTION AGENCIES

CAYMAN ISLANDS, JUNE 3 - 7, 2019

INTRODUCTION

The newly appointed Integrity Commission of Dominica, under the Chairmanship of Stephenson Hyacinth is pleased to participate at another CCAICACB Conference. We extend very best wishes to all members of Integrity Commissions and other Anti-Corruption Bodies in the Commonwealth Caribbean for a fruitful conference and for the further deepening of the relationship among our organizations. We are grateful for the continued financial and technical support of the Commonwealth Secretariat and for the leadership of Dr. Roger Koranteng.

BACKGROUND

The Integrity in Public Life Act was passed in Dominica in 2003; the Commission became operational in September 2008. The Act of 2003 was amended in 2015. The main effect of the amendment was the dissolution of the former seven-member Commission, chaired by Julian Johnson from inception to 2015 and the reconstitution of the Commission as a three-member body, chaired by Dermot Southwell.

THE COMMISSION

On July 25, 2018, Chairman Dermot Southwell passed away after a period of illness. His passing left two members on the Commission. Section 10(2) of the Act (amended) states that a quorum of the Commission is two; section 10(3) states that the proceedings of the Commission shall not be affected by any vacancy amongst the members or by any defect in the appointment of any member.

That scenario was similar to the situation in 2016, when the failure of the Leader of the Opposition to nominate a third member to the Commission left it with two members. In the earlier case, the Commission met and operated normally. In the latter case, the Commission never met since neither of two remaining members was the Chairman.

The Commission currently comprises three members who were appointed April and May 2019 by His Excellency the President in accordance with the Act:

Chairman Stephenson Hyacinth (nominated by the Prime Minister, after consultation with the Leader of the Opposition);
Commissioner Thomas Holmes (nominated by the Prime Minister)
Commissioner Cara Shillingford (nominated by the leader of the Opposition).

It is very instructive that the appointment and subsequent operation of the Commission is so heavily dependent on the political machinery that exists

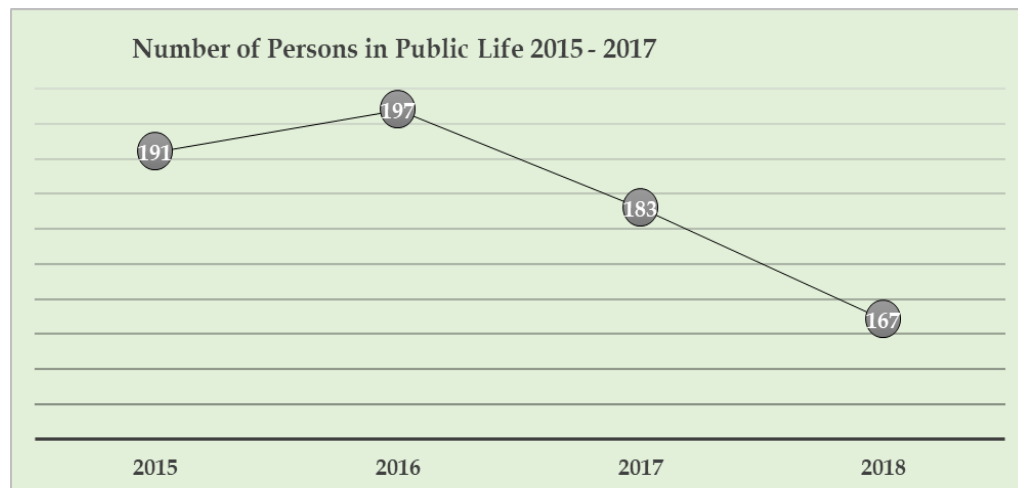
ACTIVITIES OF THE COMMISSION

July 2018 to May 2019

The period was the aftermath of the passage of Hurricane Maria. Very few activities were completed, given an island nation in the midst of reconstruction. The Commission sought to meet with the Director of Public Prosecutions (DPP) to discuss the backlog of reports to her regarding persons who had failed to file. The DPP's office was heavily impacted resulting in the loss of files, among other things, and that meeting never took place.

The Commission was of the view that the successful youth education programme themed 'Success without Integrity is Failure' for secondary school students which was launched in 2016, could recommence in 2018. Alas this was not to be, since, schools were still operating on shift systems and the Commission's office was in need of repair (more work still to be done).

The list of persons in public life, over whom the Commission has jurisdiction, is dynamic and constantly changing. Persons in public life are to continue to file for TWO years following the demission of office of persons in public life and any person acting in the office of ppl for six months continuously becomes a ppl. The numbers for the past few years are as follows:



The functions of the Commission, according to the Act, are to:
“(a) receive, examine and retain all declarations filed with it under this Act;

- (b) make such enquiries as it considers necessary in order to verify or determine the accuracy of any declarations filed under this Act;
- (c) without prejudice to the provisions of any other enactment, inquire into any allegation of bribery or act of corruption under this Act;
- (d) receive and investigate complaints regarding non-compliance with any provision of this Act; and
- (e) perform such other functions as is required under this Act."

Regarding the first function, "(a) receive, examine and retain all declarations filed with it under this Act, each year, each person in public life makes declaration no later than March 31st of the following year. To facilitate the process, the Secretariat sends out, every January, Form 2, Guidelines for filling out Form 2 and a Calendar with informational highlights.

Production of the 2018 Calendar was frustrated; the 2019 Calendar one, also themed: 'Success without integrity is failure' was sent to all persons in public life. It highlights aspects of the legislation and instructs persons in public life. The Calendar is also sent to all secondary schools and the State College.

The examination of declarations is done with the 'Adagio' accounting software. Adagio produces a balance sheet for each person in public life. A comparative analysis provides the basis for clearance or for the issuance of a query. At the end of the process, compliance is gauged.

The process for financial declarations as shown below was effectively on hold from step 3.

Functions (c) and (d) remain very troubling ones. The burden of proof in these



matters is the responsibility of the complainant. Section 32 of the Act gives the 'complainee' the right to institute legal proceedings against him (the complainant) if the Commission rejects the complaint that he brought.

Another matter that the Commission started to address was the Falling Rate of Compliance as illustrated in the following figure. The Commission held a working session to diagnose the issue and to brainstorm solutions. The outreach to ppl was heightened, and the Commission seriously advertised its new power (under the Amendment Act) to "extend the period in which a declaration may be filed".

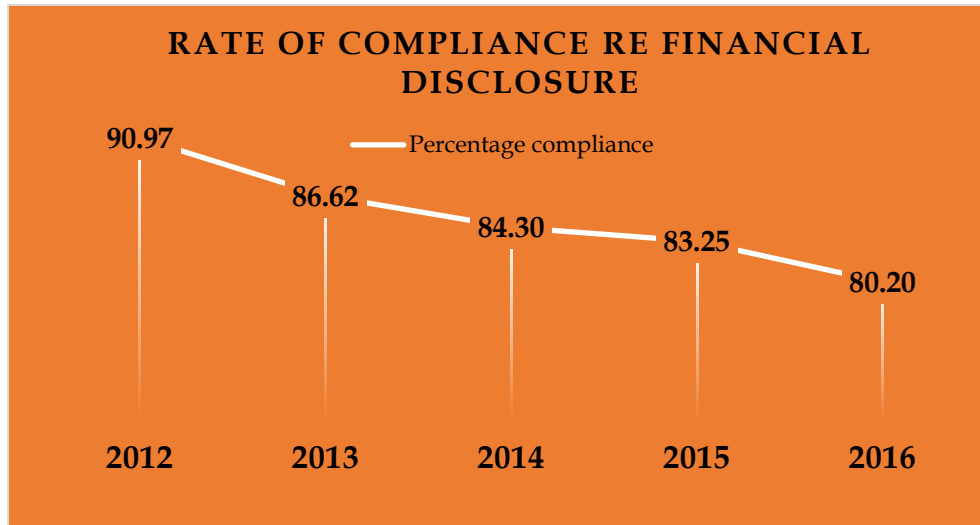


Fig. 1 Compliance with the Act, Calendar years 2012 to 2016 (Table & Graph)

In 2017, Compliance rose to 85%.

From May 2019

The two remaining members on the Commission ended their terms of office in February 2015 and the Secretariat continued to petition the Offices of President and Prime Minister for the appointment of a Commission to validate the work of the Secretariat.

CONCLUSION

The Commission has already laid the framework for an engaging and active stint in office. This is a prayer for better times for our organizations, countries and people.

**INTEGRITY COMMISSION
OF DOMINICA**